



Community Network Review

Cornwall Gateway Community Network Panel

1 November 2022

 www.cornwall.gov.uk

Draft Vision for CAPs: Views Please

Overall vision: “**Bringing together local organisations and people to tackle the issues that matter to communities so that everyone can start, live and age well.**”

Vision themes. “Cornwall’s Community Area Partnerships...

- (1) Are the space where **partners coordinate** their work in place and **get things done**
- (2) Have a “**bottom up**” **approach** based on localism principles, where communities are supported to take charge of their future, selecting their own goals and how to achieve them
- (3) Are **empowered to act** effectively in, and be an **influential voice** for, their areas
- (4) Are **listened to respectfully and responded to** in a timely and effective way
- (5) Are treated and resourced with **parity**, with reference to evidence of need, and make-evidence-based decisions
- (6) Have **strong connectivity** with partners and communities within and beyond their areas
- (7) Fairly **balance** the needs of different communities of interest and place within their areas, including between town and rural/parish areas
- (8) Promote **equality and diversity** within their areas
- (9) **Champion town & parish councils** and act as the GO TO: PLACE where they can get support, PLATFORM where they can share best practice, and PATHWAY to progress and seek funding for projects and ideas
- (10) Work closely with and help support the work of the **voluntary and community sector**
- (11) Champion **co-design** of services
- (12) **Support communities to take action** to help each other and **build their capacity** to do so.”

Why new and improved area partnerships?

- (1) To be better able to tackle community priorities
- (2) To help deliver business plan priorities and levelling up missions at area level...
- (3) ...and to help improve joint working/connectivity with communities (“working in place”)
- (4) New structure that can be supported effectively/sustainably through shared resources - not possible across 19 networks
- (5) Opportunity to build on successes and strengths of CNPs and improve consistency.

Working in place: wider context

- Core Council mission: “working with communities for a carbon neutral Cornwall where everyone can start, live and age well”
- “Vibrant Safe Supportive Communities”: working with communities to help them achieve their local priorities and build their own considerable capacity to help each other
- **Council developing new operational (officer) arrangements to help transform how we work in place, starting from April 2023:**
 - **Multi-disciplinary officer “Place Operating Groups” to work with communities to tackle emerging local issues, drive forward priorities and support the CAPs**

Function: List of proposed specific roles – priority roles VIEWS PLEASE

Proposed Priority Roles to support vision:

A1. NEW ROLE: To engage on and deliver **CAP Area Priorities & Action Plans (“CAP Plans”)**

- To progress priorities important to our communities
- Evidence-based, bringing together local and Cornwall-wide priorities
- Feed into policy and budget-setting, with escalation process for emerging issues
- Support from: Place Operating Groups, Council Leadership Team
- Resource alignment to agreed priorities: will be analysed, with potential to realign

A2. NEW ROLE: Specific role on two Shared Prosperity Fund programmes to March 2025

- **Community Levelling Up Programme**
 - Place-Shaping: town centre improvements, community infrastructure projects, community engagement schemes on local regeneration
 - Local Delivery Frameworks
 - £400k devolved per partnership area
- **Community Capacity & Facilitation Fund**
 - Developing pipeline of project proposals for larger-scale SPF funding
 - £1.2m total devolved budget across the partnership areas

Function: List of proposed specific roles – priority roles VIEWS PLEASE

Proposed Priority Roles to support vision:

A3. ENHANCED ROLE: Community Engagement

- **Engaging communities on CAP Plans** (development/progress)
- **Advising** Council/partners **on engagement** they want to carry out within areas
- Promoting local community **capacity building** - overseeing relevant work by Place Operating Groups; working in closer partnership with VCSE

A4. ENHANCED ROLE: Championing and Supporting Town & Parish Councils (CN Chairs & Vice-Chairs' proposal)

- T&PCs place at heart of area partnerships is critical
- Opportunity to build on CNPs' work here
- Go to PLACE to get support, PLATFORM to share best practice, PATHWAY to progress and seek funding for projects and ideas
- Keen to work with T&PCs/CALC to develop this proposal
- **Key Question for Town & Parish sector: How can the CAPs best help you from a practical point of view?**

Function: List of specific roles – additional items **VIEWS PLEASE**

- B1. NEW ROLE: Devolution Programme:** Oversee and advise on prioritisation of **Devolution Programme** for their areas, including associated capital funding.
- B2. NEW ROLE: External Funding:** Seek additional funding to support CAP Plans – activity to be carried out by officers within defined offer
- B3. NEW TOOL: Participatory Budgeting/Democracy** Ability to use to inform allocation of funding etc
- B4. NEW TOOL: Community Chest:** Members would have discretion to align some of this to CAP Plan priorities.
- B5. ROLE CLARIFICATION: Cornwall Council Budget:** Defined role in being engaged on annual budget process (historically ad hoc).
- B6. NEW ROLE: Business Plan & Budget:** Assessing, challenging, advising on how Council is implementing its strategies and spending its budget at area level – supports Levelling Up
- B7. NEW ROLE: Place-based services:** Similar role in relation to service provision.
- Key Question: Which services do you want to focus on?**

Function: List of specific roles – additional items VIEWS PLEASE

B8. ENHANCED/CLARIFIED ROLE: Planning. (i) To be engaged on development of statutory **planning policy** i.e. Local Plan, (ii) to be engaged on **planning briefs** of interest across area, (iii) to provide forum for parishes to engage on **NDP development** [to date, all ad hoc]

B9. NEW ROLE: Children & Young People. Defined engagement role including linking to Cornwall's Annual Conversation between children, young people and council leaders

B10: REINTRODUCED MECHANISM: “Portfolio Holder engagement” Cabinet Members assigned to each CAP (as in pandemic) to strengthen connectivity

B11. ENHANCED/CLARIFIED ROLE: Local issues/service changes: Right to be engaged, at Members' request, where impact on all or significant part of area.

B12: NEW TOOL: Scrutiny referral: Develop mechanism to request Overview & Scrutiny Committees to consider scrutiny when common concerns arise across several CAPs

Draft Geography for CAPs – VIEWS/SUGGESTED AMENDMENTS PLEASE

- CN Chairs & Vice-Chairs have created draft geography for further engagement
- Parameters given to CN Chairs:
 - 12 CAP areas (*upper number Council can sustainably and effectively resource*)
 - Principles they developed at their earlier workshops
- CN Chairs themselves decided to use Community Network Area boundaries as basis for their work, as broadly coherent and reflect communities of identity and interest
- CN Chairs reached a fairly broad consensus:
 - complete consensus on 7/12 CAPs
 - two options covering the remaining 5/12 CAPs, located in “South Restormel” (*CN Chairs preference is Option 1*) and “West Cornwall/Camborne Pool Illogan Redruth”
- **Through engagement, seeking views (and any amendments within above parameters)**
- Display schedule/maps

Draft Geography for CAPs: Summary Table (1/3)

Community Area Partnership	Proposed area comprises (CN=Community Network)	Population	Electoral Divisions	Parishes
A: Areas on which CN Chairs & Vice-Chairs workshop reached consensus				
1. Bude & Camelford	Bude AND Camelford CNs	32029	4.5	29
2. Launceston & Caradon	Launceston AND Caradon CNs	40515	5.5	24
3. Liskeard, Looe & Cornwall Gateway	Liskeard & Looe AND Cornwall Gateway CNs	65832	11	29
4. Bodmin, Wadebridge & Padstow	Bodmin AND Wadebridge & Padstow CNs <i>Question: St Wenn Parish – CAP 4 or 5?</i>	42259 incl. St Wenn	7	22
5. Newquay, St Columb, St Agnes & Perranporth	Newquay & St Columb AND St Agnes & Perranporth CNs <i>Question: St Wenn Parish – CAP 4 or 5?</i>	51281	7.5	10
6. Truro & Roseland	Truro & Roseland CN <i>PLUS St Goran Parish, MINUS Grampound with Creed Parish</i>	47808	8	18
7. Falmouth & Penryn	Falmouth & Penryn CN	47205	7	9

Source: Latest (2020) Mid Year Population Estimates, Office for National Statistics. NB: Population, not electorate

Where Electoral Division crosses two CAP areas it is notionally shown as 0.5 of a Division in each CAP

Draft Geography for CAPs: Summary Table (2/3)

Community Area Partnership	Proposed area comprises (CN=Community Network)	Population	Electoral Divisions	Parishes
B: Areas where CN Chairs & Vice-Chairs put forward different options – “South Restormel”				
OPTION 1	OPTION 1 was the majority preferred option arising from the CN Chairs Workshop			
8. St Austell Mevagissey St Blazey Fowey & Lostwithiel	St Austell & Mevagissey AND St Blazey Fowey & Lostwithiel CNs <i>MINUS St Goran Parish PLUS Grampound with Creed Parish. Should Luxulyan Parish be in CAP8 or 9?</i>	49749	7.5	18
9. China Clay	China Clay CN <i>Should Luxulyan Parish be in CAP 8 or 9</i>	30508 incl. Luxulyan	4	6
OPTION 2	OPTION 2 was an alternative option arising from the workshop.			
8. St Austell & Mevagissey	St Austell & Mevagissey CN <i>MINUS St Goran Parish PLUS Grampound with Creed Parish</i>	31986	5	8
9. China Clay and St Blazey Fowey & Lostwithiel	China Clay AND St Blazey Fowey & Lostwithiel CNs	48271	6.5	16

Draft Geography for CAPs: Summary Table (3/3)

Community Area Partnership	Proposed area comprises (CN=Community Network)	Population	Electoral Divisions	Parishes
B: Areas where CN Chairs/Vice-Chairs put forward options: "West Cornwall and Camborne Pool Illogan & Redruth area"				
OPTION 1				
10. Camborne Pool Illogan Redruth & Mining Villages	Camborne Pool Illogan Redruth & Mining Villages CN	65171	10	10
11. Hayle, Helston & South Kerrier	Helston & South Kerrier CN <i>PLUS Hayle, St Erth and Gwinear-Gwithian Parishes</i>	50718	7.5	21
12. West Penwith & St Ives	West Penwith CN <i>PLUS St Ives and Towednack Parishes</i>	51515	7.5	16
OPTION 2				
10. Camborne Pool Illogan Redruth, Mining Villages and Gwinear-Gwithian	Camborne Pool Illogan Redruth & Mining Villages CN <i>PLUS Gwinear-Gwithian Parish</i>	68858	10.5	11
11. Helston & South Kerrier	Helston & South Kerrier CN	35758	5	18
12. West Penwith, Hayle & St Ives	West Penwith CN AND Hayle & St Ives CN, <i>MINUS Gwinear-Gwithian Parish</i>	62788	9.5	18

Broad proposed governance model VIEWS PLEASE

Community Area Partnership meeting (to replace the Community Network Panel)

- Members: Cornwall Councillors/Town & Parish Councils
- Other key local partners:
 - Current CNP approach (generally) – partners invited on an issues basis
 - Proposed approach (for views) – invite specific partners to join as co-opted members to strengthen partnership approach. If supported, some questions...
 - Which partners?
 - Should this be consistent across Cornwall...
 - Or should CAPs have complete/some local discretion?
 - Should partners have voting rights and in what circumstances?

Community Area Partnership open public forum

- To help strengthen connectivity/involvement (alongside e.g. Let's Talk)
- Various potential approaches e.g. public question time or more informal engagement
- Would meet before each partnership meeting...
- With special sessions on CAP plans (priority setting and progress)

Current/next steps

- Wider engagement via Community Network Panels
 - CNP meetings/feedback by 18 November
- Neighbourhoods Overview & Scrutiny: 23 November
- Then Constitution & Governance, Cabinet, Full Council
- Then detailed implementation work/engagement
- May 2023: first CAP meeting
- Ongoing engagement, via CN Chairs & Vice-Chairs/CAPs, post-implementation to ensure working and refine as necessary

Recap – Main aspects we are seeking views, and best place to look!

- The Vision: Section 3 (full paper best)
- Objectives: Section 4 (executive summary)
- Roles: Section 5 (executive summary)
- Geography: Annex 1 of executive summary and the maps
- Broad Governance: Section 6.8 (full paper)